ILLINOIS POLLUTION CONTROL BOARD June 2, 2016

IN THE MATTER OF:)	
)	
WATER POLLUTION: PROPOSED)	R15-24
AMENDMENTS TO 35 ILL. ADM. CODE)	(Rulemaking – Water)
PART 309)	

Adopted Rule. Final Order.

OPINION AND ORDER OF THE BOARD (by G.M. Keenan):

On January 21, 2016, the Board proposed amendments to Part 309 of the Board's water pollution regulations¹ to the Joint Committee on Administrative Rules (JCAR). On March 8, 2016, JCAR objected to this proposed rulemaking. The Board received the objection (JCAR Letter²) on March 16, 2016. JCAR argued that a provision in the proposed amendments did not comply with the Illinois Administrative Procedure Act (IAPA). JCAR Letter at 3.

When JCAR objects to a rulemaking, the Board must respond within 90 days of receipt. 1 Ill. Adm. Code Section 220.1200(a). JCAR's regulations direct the Board to take one of three actions in response: modify the proposal, withdraw the proposal, or decline to modify or withdraw the proposal. 1 Ill. Adm. Code Section 220.1200(b)(3). In this case, the Board declines to modify or withdraw this proposed rulemaking. This order directs the Clerk to formally notify the JCAR Executive Director of this decision.

The Board declines to modify or withdraw this proposal for three reasons. First, as further explained below, the regulations do comply with the IAPA. Second, no evidence in the rulemaking record supports JCAR's proposed change. Last, JCAR's proposed change would unnecessarily burden regulated entities by removing the Illinois Environmental Protection Agency's discretion to require new or amended permit applications in cases where the rules proposed by the Agency and approved by the Board would not require it.

Therefore, the Board today adopts final amendments to its rules on water pollution, 35 Ill Adm. Code Part 309. There are no substantive changes to these rules from those proposed in the Board's January 21, 2016 second-notice opinion and order. The adopted amendments will become final upon filing with the Secretary of State and upon notification of the Board's response to JCAR's objection. 1 Ill. Adm. Code 220.1200(c).

¹ Second Notice, <u>Water Pollution: Proposed Amendments to 35 Ill Adm. Code Part 309</u>, R15-24 (Jan. 21, 2016).

² Letter from JCAR Executive Director Vicki Thomas to Board Chairman Gerald M. Keenan, Part 309, R15-24 (Mar. 16, 2016).

JCAR's OBJECTION

The Proposed Rules Comply with the IAPA and Provide Adequate Standards for Agency Discretion

At second notice, the Board proposed to amend Section 309.263(c). Second Notice at 11-12. The amended provision states that the Agency may require the modification or renewal of any Subpart B operating permit³ for reasons including, but not limited to, a change in applicable requirements, an inaccurate permit application, or information that a permittee is not in compliance. Second Notice at 11-12. It does not mandate that the Agency require the modification or renewal of a permit in these circumstances, as JCAR proposes. According to JCAR, the amended provision does not comply with IAPA because it lacks "the standards for when [the Agency] will require modification or renewal of a [Subpart B operating] permit and when it will not." JCAR Letter at 3.

However, the amended provision's standards are sufficient to satisfy the IAPA. Under the IAPA, a "rule that implements a discretionary power to be exercised by an agency shall include the standards by which the agency shall exercise the power." 5 ILCS 100/5-20 (2014). As the Illinois courts have determined, the "precision of the standard must necessarily vary according to the nature of the particular problem involved" and the "authority to promulgate rules does not require the agency [or board] to adopt rules to cover every conceivable circumstance." R.L. Polk and Co. v. Ryan, 296 Ill. App. 3d 132, 143 (4th Dist. 1998).

The amended Section 309.263(c) already contains three examples of circumstances where the Agency may require modification or renewal of a Subpart B permit. The Agency requested that the Board add these examples to help regulated entities understand when a modification may be required. The Board found these examples to be helpful to the regulated entities. The current rule does not indicate when the Agency might require a modification. However, it would be impractical for each and every possible example to be included in the rule. In the Board's opinion, the standards provided for the use of the Agency's discretion set forth in the Board's amended Section 309.263(c) are specific and do comply with the requirements of IAPA.

³ Subpart B operating permits are those water permits to operate that the Agency grants outside of the federal National Pollutant Discharge Elimination System (NPDES) permitting program. *See* 35 Ill. Adm. Code Part 309.Subpart B.

⁴ Agency's Statement of Reasons at 15, <u>Part 309</u>, R15-24 (June 1, 2015). *See also* Testimony of Darin LeCrone at 8, <u>Part 309</u>, R15-24 (July 24, 2015).

⁵ First Notice at 7, <u>Part 309</u>, R15-24 (Nov. 4, 2015).

⁶ Statement of Reasons at 15.

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JCAR's Requested Change Cannot Be Supported by the Evidence in the Record

The Board cannot substantively change regulations without evidence in the rulemaking record to support its decision. The Illinois Environmental Protection Act requires that "[a]ny final order of the Board shall be based solely on the evidence in the record of the particular proceeding involved . . ." This requirement ensures that the process is transparent: interested parties should know what evidence is being considered and there should be sufficient information in the record to allow judicial review. 8

Since the rulemaking began on June 1, 2015, Agency witnesses, the Illinois Environmental Regulatory Group, and Board staff provided additional evidence at two public hearings and over many written filings. Many other interested parties tracked the proceedings. No third party commented on the proposed amendments to Section 309.263(c). Absent evidence supporting JCAR's proposed change, the Board cannot satisfy JCAR's request without reopening the rulemaking for public comment.

Reopening the rulemaking would add unnecessary delay, with no discernible benefit to the regulated community. The amendment to Section 309.263(c) is relatively minor compared to the full scope of the rulemaking—demonstrated by the fact that no interested party commented on that particular change. The amendments to Part 309 are intended to streamline the permitting process and reduce the burden on regulated entities.⁹

JCAR routinely suggests non-substantive changes to rulemaking language (for example, grammar or punctuation) after second notice. And the Board routinely adopts them. These types of changes do not require supporting evidence. However, because JCAR's proposed change to Section 309.263(c) would alter the rule's substance, the Board cannot adopt it without supporting evidence.

JCAR's Proposed Change Would Unduly Burden Regulated Entities

This rulemaking is intended to further the state's policy of reducing the administrative burden on regulated entities while maintaining environmental quality. The Board fully supports these goals. Affording the Agency flexibility to choose when a permit modification or renewal is necessary furthers this goal. Removing this flexibility would increase the burden on permitted entities, contravening the rulemaking's purpose and state policy.

⁷ 415 ILCS 5/41(b) (2014). *See also* Commonwealth Edison Co. v. Illinois Pollution Control Board, 25 Ill. App. 3d 271 (1974) (Board rulemaking overturned for lack of evidence in the record).

⁸ <u>Illinois Environmental Protection Agency v. Illinois Pollution Control Board</u>, 88 Ill. App. 3d 71, 79 (1st Dist. 1980).

⁹ Statement of Reasons at 16. ¹⁰ First Notice at 8; Second Notice at 3.

The proposed amendments allow the Agency to decide when the burden of a permit modification is justified. For instance, if a permit application has a typo in the permittee's name or address, it may not be worthwhile for the Agency to undertake a permit modification. Removing Agency discretion would impose a large administrative burden on both the Agency and regulated entities.

Many of these regulated entities are small municipally or publicly owned entities. Applying for a modified or renewed permit expends significant time and money. Mandating that the Agency impose those costs on the regulated community is not reasonable. Further, the Agency is short-staffed and has fallen behind in processing permits of all kinds. Adding to the Agency's permit review and processing burden with no discernible benefits would not be reasonable.

TECHNICAL FEASIBILITY AND ECONOMIC REASONABLENESS

At first and second notice, the Board found that the Agency's proposal, with limited changes during this proceeding, implements statutory and regulatory revisions and amends the Board's water pollution rules in a manner that is technically feasible and economically reasonable. Nothing has emerged since calling these findings into question, and the Board maintains them in adopting the amended rules.

ORDER

For these reasons, the Board declines to modify or withdraw the amendments to Part 309 proposed at second notice. The Board directs the Clerk to notify the JCAR Executive Director of this Board order.

The Board further directs the Clerk to submit the following adopted amendments to Part 309 to the Secretary of State for publication in the *Illinois Register*. Additions are underlined, and deletions appear stricken.

TITLE 35: ENVIRONMENTAL PROTECTION SUBTITLE C: WATER POLLUTION CHAPTER I: POLLUTION CONTROL BOARD

> PART 309 PERMITS

SUBPART A: NPDES PERMITS

Section	
309.101	Preamble
309.102	NPDES Permit Required
309.103	Application – General

¹⁰ First Notice at 8; Second Notice at 3.

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309.104	Renewal
309.105	Authority to Deny NPDES Permits
309.106	Access to Facilities and Further Information
309.107	Distribution of Applications
309.108	Tentative Determination and Draft Permit
309.109	Public Notice
309.110	Contents of Public Notice of Application
309.111	Combined Notices
309.112	Agency Action After Comment Period
309.113	Fact Sheets
309.114	Notice to Other Governmental Agencies
309.115	Public Hearings on NPDES Permit Applications
309.116	Notice of Agency Hearing
309.117	Agency Hearing
309.118	Agency Hearing File
309.119	Agency Action After Hearing
309.120	Reopening the Record to Receive Additional Written Comment
309.141	Terms and Conditions of NPDES Permits
309.142	Water Quality Standards and Waste Load Allocation
309.143	Effluent Limitations
309.144	Federal New Source Standards of Performance
309.145	Duration of Permits
309.146	Authority to Establish Recording, Reporting, Monitoring and Sampling
	Requirements
309.147	Authority to Apply Entry and Inspection Requirements
309.148	Schedules of Compliance
309.149	Authority to Require Notice of Introduction of Pollutants into Publicly Owned
	Treatment Works
309.150	Authority to Ensure Compliance by Industrial Users with Sections 204(b), 307
	and 308 of the Clean Water Act
309.151	Maintenance and Equipment
309.152	Toxic Pollutants
309.153	Deep Well Disposal of Pollutants (Repealed)
309.154	Authorization to Construct
309.155	Sewage Sludge Disposal
309.156	Total Dissolved Solids Reporting and Monitoring
309.157	Permit Limits for Total Metals
309.181	Appeal of Final Agency Action on a Permit Application
309.182	Authority to Modify, Suspend or Revoke Permits
309.183	Revision of Schedule of Compliance
309.184	Permit Modification Pursuant to Variance
309.185	Public Access to Information
309.191	Effective Date

Section	
309.201	Preamble
309.202	Construction Permits
309.203	Operating Permits; New or Modified Sources
309.204	Operating Permits; Existing Sources
309.205	Joint Construction and Operating Permits
309.206	Experimental Permits
309.207	Former Permits (Repealed)
309.208	Permits for Sites Receiving Sludge for Land Application
309.221	Applications – Contents
309.222	Applications – Signatures and Authorizations
309.223	Applications – Registered or Certified Mail
309.224	Applications – Time to Apply
309.225	Applications – Filing and Final Action By Agency
309.241	Standards for Issuance
309.242	Duration and Termination of Permits Issued Under Subpart B
309.243	Conditions
309.244	Appeals from Conditions in Permits
309.261	Permit No Defense
309.262	Design, Operation and Maintenance Criteria
309.263	Modification or Renewal of Permits
309.264	Permit Revocation
309.265	Approval of Federal Permits
309.266	Procedures
309.281	Effective Date
309.282	Severability

309.APPENDIX A References to Previous Rules

AUTHORITY: Implementing Sections 13 and 13.3 and authorized by Section 27 of the Environmental Protection Act [415 ILCS 5/13, 13.3 and 27].

SOURCE: Adopted in R71-14, at 4 PCB 3, March 7, 1972; amended in R73-11, 12, at 14 PCB 661, December 5, 1974, at 16 PCB 511, April 24, 1975, and at 28 PCB 509, December 20, 1977; amended in R73-11, 12, at 29 PCB 477, at 2 Ill. Reg. 16, p. 20, effective April 20, 1978; amended in R79-13, at 39 PCB 263, at 4 Ill. Reg. 34, p. 159, effective August 7, 1980; amended in R77-12B, at 41 PCB 369, at 5 Ill. Reg. 6384, effective May 28, 1981; amended in R76-21, at 44 PCB 203, at 6 Ill. Reg. 563, effective December 24, 1981; codified at 6 Ill. Reg. 7818; amended in R82-5, 10, at 54 PCB 411, at 8 Ill. Reg. 1612, effective January 18, 1984; amended in R86-44 at 12 Ill. Reg. 2495, effective January 13, 1988; amended in R88-1 at 13 Ill. Reg. 5993, effective April 18, 1989; amended in R88-21(A) at 14 Ill. Reg. 2892, effective February 13, 1990; amended in R91-5 at 16 Ill. Reg. 7339, effective April 27, 1992; amended in R95-22 at 20 Ill. Reg. 5526, effective April 1, 1996; amended in R99-8 at 23 Ill. Reg. 11287, effective August 26, 1999; amended in R02-11 at 27 Ill. Reg. 202, effective December 20, 2002; amended in R03-19 at 28 Ill. Reg. 7310, effective May 7, 2004; amended in R07-9 at 32 Ill. Reg. 14995,

effective September 8, 2008; amended in	R08-09(D) at 39 Ill	. Reg. 9433, ef	fective June 26
2015; amended in R15-24 at 40 Ill. Reg.	, effective	•	

SUBPART A: NPDES PERMITS

Section 309.104 Renewal

- a) Any permittee who wishes to continue to discharge after the expiration date of the his NPDES Permit must timely shall apply for reissuance of the permit not less than 180 days prior to the expiration date of the permit.
 - 1) A permittee has submitted a timely application for a new permit when:
 - A) The permittee submits:
 - i) an application 180 days prior to the expiration date of the existing permit; or
 - a request for a waiver in writing to the Agency, the Agency grants a written waiver to submit the application less than 180 days prior to the expiration date of the existing permit, and the applicant submits an application within the timeframe listed in the waiver request. Such a waiver request must include the permittee's reasonably justifiable causes for not meeting the 180 day timeframe. A waiver of the 180 day submittal requirement must be filed a minimum of 60 days prior to expiration of the permit, and shall include the date by which the permittee will submit the application.
 - B) The Agency shall not grant a waiver for applications to be submitted later than the expiration date of the existing permit.
 - C) Any Agency decision to deny a waiver request must be made within 21 days after receipt of the waiver request.
 - 2) The terms and conditions of an expiring permit remain effective and enforceable against the discharger until the Agency takes final action on the pending permit application, only if:
 - A) the permittee has submitted a timely application pursuant to subsection (a)(1); and
 - B) the Agency, through no fault of the permittee, does not issue a new permit on or before the expiration date of the previous permit.

- b) All permittees that timely apply for an NPDES permit renewal must pay an annual NPDES discharge fee pursuant to Section 12.5 of the Act.
- <u>c)</u> The Agency <u>mustshall</u> circulate public notice and provide opportunity for public hearing, as provided for in this Subpart A, in the same manner as for a new permit application.

Source:	Amended	at 40 III	l. Reg.	, effect	ive

SUBPART B: OTHER PERMITS

Section 309.201 Preamble

- a) This Subpart B establishes basic rules for the issuance of permits for the construction, modification and operation of treatment works, pretreatment works, sewers, wastewater sources and other discharges <u>thatwhich</u> are not required to have NPDES Permits.
- b) The following discharges are exempt from the operating permit requirement of this Subpart. However, they may be subject to the construction permit requirement:
 - <u>discharges Discharges</u> for which a pretreatment permit has been issued by the Agency pursuant to 35 Ill. Adm. Code 310;
 - 2) <u>discharges for which a pretreatment permit has been issued by USEPA</u> <u>pursuant to the federal Clean Water Act;</u> or
 - <u>dischargesDischarges</u>for which an authorization to discharge has been issued by a publicly owned treatment works (POTW) with <u>a an approved</u> pretreatment program <u>approved by the Agency</u>, pursuant to 35 Ill. Adm. Code 310, <u>or approved by USEPA pursuant to federal law.are exempt from the operating permit requirement of this Subpart. However, such discharges may be subject to the construction permit requirements.</u>

(Source: Amended at 40 Ill. Reg.	, effective)
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Section 309.202 Construction Permits

Except for treatment works or wastewater sources which have or will have discharges for which NPDES Permits are required, and for which NPDES Permits have been issued by the Agency:

a) No person shall cause or allow the construction of any new treatment works, sewer or wastewater source or cause or allow the modification of any existing treatment works, sewer or wastewater source without a construction permit issued by the Agency, except as provided in <u>subsections (c) and (d)</u>paragraph (b).

- b) For groundwater remediation systems, with or without pretreatment, a permit is required for construction of:
 - 1) <u>a new sewer to a publicly owned or publicly regulated sanitary or combined sewer; or</u>
 - 2) <u>a wastewater source that discharges to a publicly owned or publicly regulated sanitary or combined sewer.</u>
- c) Construction permits shall not be required for the following:
 - 1) <u>stormStorm</u> sewers that transport only land runoff; or
 - 2) <u>anyAny</u> treatment works, sewer or wastewater source designed and intended to serve a single building and eventually treat or discharge less than an average of 1500 gallons per day (5700 1/day) of domestic sewage and which will discharge, if at all, directly to a publicly owned or publicly regulated sanitary or combined sewer; or
 - 3) <u>anyAny</u> sewer required by statute to secure a permit pursuant to Section 3 of the Mobile Home Park Act [210 ILCS 115]"An Act to provide for, license and regulate mobile homes and mobile home parks", P.A. 77-1472, (Ill. Rev. Stat. 1981, ch. 111½, par. 713); or
 - 4) <u>anyAny</u> treatment works, pretreatment works, sewer or wastewater source that, on the effective date of this Subpart B, is being constructed or will be constructed under the authorization of a permit already issued by the Agency or its predecessors; provided however, that all construction must be completed within four years from the effective date of this Subpart B; or
 - 5) <u>privately Privately</u> owned sewers tributary to industrial treatment works owned by the same person if the additional waste load does not exceed the permitted design capacity of the industrial treatment works; <u>or</u>-
 - 6) cooling towers, oil/water separators, pH adjustment facilities without additional pretreatment, groundwater remediation system pretreatment, reverse osmosis treatment for industrial source water, multi-media filtration for industrial source water, disposable cartridge type (or similar) filtration systems, ion-exchange systems for industrial source waters, and all associated pipes, pumps, and appurtenances necessary for the installation and operation of these permit exempt treatment systems.
- <u>de</u>) No person without a construction permit issued by the Agency shall cause or allow the construction of any pretreatment works or cause or allow the modification of any existing pretreatment works without a construction permit

issued by the Agency, unless exempt pursuant to Section 309.202(c) if thosesuch pretreatment works, after construction or modification, will:

- discharge Discharge toxic pollutants, as defined in Section 502(13) of the CWA, or pollutants which may interfere with the treatment process into the receiving treatment works or be subject to regulations promulgated under sectionSection 307 of the Clean Water Act (CWA); or
- 2) <u>discharge Discharge</u> 15% or more of the total hydraulic flow received by the treatment works; or
- 3) <u>discharge Discharge</u> 15% or more of the total biological loading received by the treatment works as measured by the 5-day biochemical oxygen demand.;

(Source:	Amended at 40 Ill. R	eg. , effective)

Section 309.203 Operating Permits; New or Modified Sources

- a) No person shall cause or allow the use or operation of any treatment works, sewer, pretreatment works or wastewater source for which a construction permit is required under Section 309.202 without an operating permit issued by the Agency, except as may be authorized by the construction permit.
- b) No operating permit is required under this Section for any discharge:
 - 1) <u>for For which an NPDES permit is required; or</u>
 - 2) <u>for For</u> which a pretreatment permit has been issued by the Agency, <u>pursuant to 35 Ill. Adm. Code 310;</u>
 - 3) for which a pretreatment permit has been issued by USEPA pursuant to federal law; or
 - <u>4)</u> <u>forFor</u> which an authorization to discharge has been issued by a POTW with <u>aan approved</u> pretreatment program <u>approved</u> by the Agency, pursuant to 35 Ill. Adm. Code 310, or approved by USEPA under federal law.

(Source: Amended at 40 Ill. Reg.	, effective)
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Section 309.204 Operating Permits; Existing Sources

a) No person shall cause or allow the use or operation of any treatment works, pretreatment works or wastewater source without an operating permit issued by the Agency, except as provided in subsections (b), (c) and (d).

- b) No operating permit is required under this Section for any discharge:
 - 1) <u>for For which an NPDES permit is required; or</u>
 - 2) <u>for For</u> which a pretreatment permit has been issued by the Agency pursuant to 35 Ill. Adm. Code 310;
 - 3) for which a pretreatment permit has been issued by USEPA pursuant to federal law; or
 - <u>for For which an authorization to discharge has been issued by a POTW with aan approved-pretreatment program approved by the Agency, pursuant to 35 Ill. Adm. Code 310, or approved by USEPA under federal law.</u>
- c) Operating permits are not required for treatment works and wastewater sources that are designed and intended to serve a single building and eventually treat or discharge less than an average of 1500 gallons per day 5 (5700 1/day) of domestic sewage and that which will discharge, if at all, directly to a publicly owned or publicly regulated sanitary or combined sewer.
- d) Operating permits are not required for those pretreatment works or wastewater sources discharging to a sewer tributary to a treatment works, or directly to a treatment works, that which will not:
 - discharge Discharge toxic pollutants, as defined in section Section 502(13) of the CWA, or pollutants that which may interfere with the treatment process into the receiving treatment works or be subject to regulations promulgated under section Section 307 of the Clean Water Act (CWA); or
 - 2) <u>discharge Discharge</u> 15% or more of the total hydraulic flow received by the treatment works; or
 - 3) <u>discharge Discharge</u> 15% or more of the total biological loading received by the treatment works as measured by the 5-day biochemical oxygen demand.

ource: Amended at 40 Ill. Reg	effective

Section 309.242 Duration and Termination of Permits Issued Under Subpart B

a) Construction permits for sewers and wastewater sources <u>mustshall</u> require that construction be completed within two years. Construction permits for treatment works and pretreatment works <u>mustshall</u> require that construction be completed within three years. In situations <u>in whichwhere</u> the magnitude and complexity of

- the project require it, the Agency may issue a construction permit, requiring completion within a period not to exceed five years.
- b) Except as indicated in subsection (c), no No operating permit shall have duration in excess of five years. All operating permits other than those issued under Section 309.203 for newly constructed sewers shall have a duration not to exceed five years. The Agency may issue operating permits for as short a period of time as may be necessary in order to facilitate basin planning, to coordinate operating permits with future compliance deadlines, to maintain intensive control over new or experimental processes and to provide for emergency situations.
- c) The Agency may issue operating permits under Section 309.203 for sewers, wastewater sources, and pretreatment works for the lifetime of the sewer or the pretreatment works.
- d) Notwithstanding subsections (b) and (c), any operating permit subject to this Subpart must expire upon the issuance of a modified or renewed permit issued by the Agency.
- e) A permittee may request termination of a permit by submitting the request in writing to the Agency in a format prescribed by the Agency. The Agency must send written confirmation of the termination to the permittee by certified or registered mail. Termination is effective on the date of written confirmation from the Agency.
- A permit may be terminated by the Agency upon determination that a facility is no longer in operation or existence. The Agency must send written notice via certified or registered mail to the last known address on the permit stating that the permitted system appears no longer in operation or existence. The permit must terminate 60 days after the date of notification unless the permittee communicates the desire for the permit to stay in effect.

(C	Amended at 40 Ill. Reg.	acc ations	,
(Source:	Amended at 40 Hill Reg	. effective	

Section 309.263 Modification or Renewal of Permits

- <u>a)</u> Any permit issued by the Agency under this Subpart B may be modified <u>or renewed</u> to make its provisions compatible with any new regulation adopted by the Board.
- b) Persons with operating permits for pretreatment works subject to this Subpart must obtain a modified permit prior to any of the following changes at the facility:
 - 1) a modification of permitted wastewater characteristics, quantity, or quality;

- 2) a change in facility ownership, name, or address, so that the application or existing permit is no longer accurate; or
- 3) a change in operations that will result in the permittee's noncompliance with the Act, a Board Regulation, or an existing permit condition.
- <u>c)</u> The Agency may require the modification or renewal of any operating permit subject to this Subpart for reasons including, but not limited to:
 - 1) a change in the requirements applicable to the permittee;
 - <u>2)</u> the information on the permittee's application is inaccurate; or
 - <u>3)</u> information that the permittee may not be in compliance with the Act, a Board regulation, or an existing permit condition.

(Source: Amended at 40 Ill. Reg, effective
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IT IS SO ORDERED.

I, John T. Therriault, Clerk of the Illinois Pollution Control Board, certify that the Board adopted the above opinion and order on June 2, 2016, by a vote of 5-0.

John T. Therriault, Clerk Illinois Pollution Control Board